

**REPORT OF THE AUDIT OF THE
FORMER PIKE COUNTY
CLERK**

**For The Year Ended
December 31, 2014**



**ADAM H. EDELEN
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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE FORMER PIKE COUNTY CLERK

**For The Year Ended
December 31, 2014**

The Auditor of Public Accounts has completed the former Pike County Clerk's audit for the year ended December 31, 2014. Based upon the audit work performed, the financial statements present fairly in all material respects, the receipts and disbursements of the former County Clerk and the receipts, disbursements, and fund balances of the former County Clerk's operating fund and county fund with the State Treasurer in conformity with the regulatory basis of accounting.

Financial Condition:

A fee official in counties with a population over 70,000 has two funds established with the state for the deposit of fees collected. Seventy-five percent (75%) of the fees collected are deposited in a County Clerk's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected are deposited to the county government fund and paid quarterly to the county government. These funds are closed at the end of each four-year term by paying the balances to the respective county government.

The former Pike County Clerk had total receipts of \$16,031,203, which was a \$395,812 decrease from the prior year. Except for reimbursed expenses in the amount of \$60,029 and fiscal court contributions of \$211,454, the former Clerk paid 25% of receipts to the Pike County Fiscal Court in the amount of \$362,177. This was a decrease of \$8,742 from the prior year. In addition, 75% fund operating disbursements increased by \$174,003.

Deposits:

The former County Clerk's deposits were insured and collateralized by bank securities or bonds.

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ADAM H. EDELEN
AUDITOR OF PUBLIC ACCOUNTS

The Honorable William M. Deskins, Pike County Judge/Executive
Honorable Rhonda Taylor, Pike County Clerk
Honorable Lillian P. Elliott, Former Pike County Clerk
Members of the Pike County Fiscal Court

Independent Auditor's Report

Report on the Financial Statements

We have audited the accompanying statement of receipts and disbursements - regulatory basis of the former County Clerk of Pike County, Kentucky, the statement of receipts, disbursements, and fund balances of the former County Clerk's operating fund and county fund with the State Treasurer - regulatory basis for the year ended December 31, 2014, and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting practices prescribed or permitted by the laws of Kentucky to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting as described in Note 1. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



The Honorable William M. Deskins, Pike County Judge/Executive
Honorable Rhonda Taylor, Pike County Clerk
Honorable Lillian P. Elliott, Former Pike County Clerk
Members of the Pike County Fiscal Court

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the financial statements are prepared by the County Clerk on the basis of the accounting practices prescribed or permitted by the laws of Kentucky to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinions on U.S. Generally Accepted Accounting Principles paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the former County Clerk, as of December 31, 2014, or cash flows thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the receipts and disbursements of the former County Clerk and the receipts, disbursements, and fund balances of the former County Clerk's operating fund and county fund with the State Treasurer for the year ended December 31, 2014, in accordance with the basis of accounting practices prescribed or permitted by the Commonwealth of Kentucky as described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated August 13, 2015 on our consideration of the former Pike County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the former Pike County Clerk's internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control over financial reporting and compliance.

Respectfully submitted,



Adam H. Edelen
Auditor of Public Accounts

August 13, 2015

PIKE COUNTY
LILLIAN P. ELLIOTT, FORMER COUNTY CLERK
STATEMENT OF RECEIPTS AND DISBURSEMENTS - REGULATORY BASIS

For The Year Ended December 31, 2014

Receipts

State Grant - Libraries and Archives	\$ 37,000
State Fees For Services	19,004
Fiscal Court	211,454

Licenses and Taxes:

Motor Vehicle-

Licenses and Transfers	\$ 1,884,550
Usage Tax	5,289,974
Tangible Personal Property Tax	5,773,366

Other-

Fish and Game Licenses	12,446
Marriage Licenses	14,850
Occupational Licenses	4,711
Deed Transfer Tax	68,028
Delinquent Tax	2,228,306
	15,276,231

Fees Collected for Services:

Recordings-

Deeds, Easements, and Contracts	23,811
Real Estate Mortgages	47,594
Chattel Mortgages and Financing Statements	141,752
Powers of Attorney	2,466
Notary Fees	6,802
Articles of Incorporation	232
Affordable Housing Trust	40,194
All Other Recordings	43,615

Charges for Other Services-

Candidate Filing Fees	3,200
Copywork	40,152
Postage	18,955
	368,773

Other:

Refunds	72,815
Special Deposits	21,789
Lien Fee	10,605
NSF Fee Collected	809
Miscellaneous	12,723
	118,741

Total Receipts	16,031,203
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The accompanying notes are an integral part of the financial statements.

PIKE COUNTY
 LILLIAN P. ELLIOTT, FORMER COUNTY CLERK
 STATEMENT OF RECEIPTS AND DISBURSEMENTS - REGULATORY BASIS
 For The Year Ended December 31, 2014
 (Continued)

Disbursements

Payments to State:

Motor Vehicle-

Licenses and Transfers	\$ 1,313,248	
Usage Tax	5,130,037	
Tangible Personal Property Tax	2,028,646	
Licenses, Taxes, and Fees-		
Fish and Game Licenses	11,922	
Marriage Licenses	5,176	
Delinquent Tax	212,297	
Legal Process Tax	41,306	
Affordable Housing Trust	<u>41,022</u>	\$ 8,783,654

Payments to Fiscal Court:

Tangible Personal Property Tax	592,586	
Delinquent Tax	228,215	
Deed Transfer Tax	65,573	
Occupational Licenses	<u>3,896</u>	890,270

Payments to Other Districts:

Tangible Personal Property Tax	2,922,138	
Delinquent Tax	<u>1,107,870</u>	4,030,008

Payments to Sheriff 139,607

Payments to Solid Waste 32,110

Payments to County Attorney 309,217

Other Disbursements:

Libraries and Archives Grant	37,000	
Overpayments/Refunds	67,875	
Refunds - Ad Valorem	10,238	
Refunds - Delinquent Tax	9,413	
Refunds - Usage Tax	1,957	
Bank Charges	852	
Miscellaneous	<u>849</u>	<u>128,184</u>

Total Disbursements \$ 14,313,050

PIKE COUNTY
LILLIAN P. ELLIOTT, FORMER COUNTY CLERK
STATEMENT OF RECEIPTS AND DISBURSEMENTS - REGULATORY BASIS
For The Year Ended December 31, 2014
(Continued)

Net Receipts		\$ 1,718,153
Payments to State Treasurer:		
75% Operating Fund *	\$ 1,355,976	
25% County Fund	<u>362,177</u>	<u>1,718,153</u>
Balance Due at Completion of Audit		<u>\$ 0</u>

* Includes reimbursed expenses in the amount of \$60,029 and fiscal court supplements of \$211,454 for the audit period.

PIKE COUNTY
 LILLIAN P. ELLIOTT, FORMER COUNTY CLERK
 STATEMENT OF RECEIPTS, DISBURSEMENTS, AND
 FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND
AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS

For The Year Ended December 31, 2014

	75% Operating Fund	25% County Fund	Totals
Fund Balance - January 01, 2014	\$ 230,909	\$	\$ 230,909
<u>Receipts</u>			
Fees Paid to State - Operating Funds (75%)	1,355,976		1,355,976
Fees Paid to State - County Funds (25%)		362,177	362,177
Total Funds Available	1,586,885	362,177	1,949,062

Disbursements

Pike County Fiscal Court		362,177	362,177
Personnel Services-			
Official's Statutory Maximum	105,596		105,596
Official's Expense Allowance	3,600		3,600
Deputies' Salaries	581,045		581,045
Employee Benefits-			
Employer's Share Social Security	50,024		50,024
Employer's Share Retirement	122,090		122,090
Employer's Share Health Insurance	219,117		219,117
Employer's Share Life Insurance	2,245		2,245
Workers' Compensation	3,051		3,051
Other Payroll Disbursements	10,596		10,596

The accompanying notes are an integral part of the financial statements.

PIKE COUNTY
 LILLIAN P. ELLIOTT, FORMER COUNTY CLERK
 STATEMENT OF RECEIPTS, DISBURSEMENTS, AND
 FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND
 AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS
 For The Year Ended December 31, 2014
 (Continued)

	75% Operating Fund	25% County Fund	Totals
<u>Disbursements (Continued)</u>			
Supplies and Materials-			
Office Supplies	\$ 84,796	\$	\$ 84,796
Other Charges-			
Books and Journals	13,522		13,522
Postage	16,865		16,865
Freight	15,379		15,379
Computer Maintenance	16,798		16,798
Tax Bill Preparation	10,560		10,560
Telephone	3,999		3,999
Software	50,505		50,505
Equipment Maintenance	69,069		69,069
Training	2,155		2,155
Travel	1,247		1,247
Miscellaneous	1,877		1,877
Capital Outlay-			
Office Equipment	11,944		11,944
Auto Expense-			
Gasoline	996		996
Maintenance and Repairs	171		171
Total Disbursements	<u>1,397,247</u>	<u>362,177</u>	<u>1,759,424</u>
Fund Balance - December 31, 2014	<u>\$ 189,638</u>	<u>\$ 0</u>	<u>\$ 189,638</u>

The accompanying notes are an integral part of the financial statements.

PIKE COUNTY
NOTES TO THE FINANCIAL STATEMENTS

December 31, 2014

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount due from the County Clerk as determined by the audit.

KRS 64.350 establishes that a fee official in counties with a population over 70,000 has two funds with the State Treasurer for the deposit of fees collected. Seventy-five percent (75%) of the fees collected is deposited in a County Clerk's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected is deposited to the county fiscal court fund and paid to the fiscal courts, urban-county governments, or consolidated local governments of the respective counties quarterly no later than April 15, July 15, October 15, and January 15. These funds are closed at the end of each official term by paying the balances to the respective county government.

The financial statements have been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, receipts and disbursements are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31:

- Interest receivable
- Collection on accounts due from others for 2014 services
- Reimbursements for 2014 activities
- Payments due other governmental entities for December tax and fee collections
- Payroll expenditures incurred but not paid
- Payments due vendors for goods or services provided in 2014

The Attorney General issued a letter which stated that some revenues of the fee official offices could be considered reimbursed expenses. All reimbursed expenses are treated as revenue in the 75 percent fund.

PIKE COUNTY
NOTES TO THE FINANCIAL STATEMENTS
December 31, 2014
(Continued)

Note 1. Summary of Significant Accounting Policies (Continued)

C. Cash and Investments

KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System

The county official and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 19.55 percent for the first six months and 18.89 percent for the last six months.

The former County Clerk's contribution for calendar year 2012 was \$135,485, calendar year 2013 was \$123,506, and calendar year 2014 was \$122,090.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

CERS also provides post retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

PIKE COUNTY
 NOTES TO THE FINANCIAL STATEMENTS
 December 31, 2014
 (Continued)

Note 2. Employee Retirement System (Continued)

Years of Service	% paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

Note 3. Deposits

The former County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The former County Clerk did not have a deposit policy for custodial credit risk but rather followed the requirements of KRS 41.240(4). As of December 31, 2014, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

PIKE COUNTY
NOTES TO THE FINANCIAL STATEMENTS
December 31, 2014
(Continued)

Note 4. Libraries and Archive Grant

The former County Clerk received a local records program grant from the Kentucky Department for Libraries and Archives in the amount of \$37,000. The former County Clerk deposited this grant during the calendar year ended December 31, 2010. During calendar year 2014, the former County Clerk had \$37,000 in grant disbursements. The cash balance was \$0 as of December 31, 2014.

Note 5. Outstanding Checks Escrow Account

The former County Clerk deposits remaining outstanding checks on her year-end reconciliation of the calendar year in an interest-bearing account. The former County Clerk's escrowed amount is listed below and after three years, if the funds have not been claimed, they are presumed abandoned and abandoned funds are required to be sent to the Kentucky State Treasurer.

Calendar year ended December 31, 2012	-	\$644
Calendar year ended December 31, 2013	-	\$350
Calendar year ended December 31, 2014	-	\$1,100

The former County Clerk submitted \$936 to the State Treasurer for 2011 outstanding checks.

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



ADAM H. EDELEN
AUDITOR OF PUBLIC ACCOUNTS

The Honorable William M. Deskins, Pike County Judge/Executive
The Honorable Rhonda Taylor, Pike County Clerk
The Honorable Lillian P. Elliott, Former Pike County Clerk
Members of the Pike County Fiscal Court

**Report On Internal Control Over Financial Reporting And
On Compliance And Other Matters Based On An Audit Of The Financial
Statements Performed In Accordance With Government Auditing Standards**

Independent Auditor's Report

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements - regulatory basis of the former Pike County Clerk for the year ended December 31, 2014, and the related notes to the financial statements, and have issued our report thereon dated August 13, 2015. The County Clerk's financial statements are prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a special purpose framework.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the former Pike County Clerk's internal control over financial reporting to determine audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the former Pike County Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the former Pike County Clerk's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



Report On Internal Control Over Financial Reporting And
On Compliance And Other Matters Based On An Audit Of The Financial
Statements Performed In Accordance With Government Auditing Standards
(Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the former Pike County Clerk's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Adam H. Edelen
Auditor of Public Accounts

August 13, 2015

